



Interim Local Development Scheme (LDS)

Draft April 2025

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1 Introduction

- 1.1 The Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011) introduced the requirement for local planning authorities to prepare and maintain a Local Development Scheme (LDS). An LDS sets out a timetable for the production of new or revised Development Plan Documents (such as a Local Plan) by the local council.
- 1.2 This LDS, which supersedes all previous versions, sets out a planning work programme for the Council with indicative timeframes for plan production. It will be reviewed as necessary to keep it up to date.
- 1.3 This LDS covers the following documents:
 - The City of York Local Plan
 - The Community Infrastructure Levy (CIL) Charging Schedule
 - Neighbourhood Plans
 - Supplementary Planning Documents (SPDs)
 - Statement of Community Involvement

2 The Development Plan for the City of York

Regional Spatial Strategy (RSS)

- 2.1 Whilst the Regional Strategy for Yorkshire and Humber has otherwise been revoked, its York Green Belt policies have been saved together with the key diagram which illustrates those policies and the general extent of the Green Belt around York.

Minerals and Waste Joint Plan (North Yorkshire County Council, North York Moors National Park Authority and City of York Council).

- 2.2 Following the receipt of the Inspectors Report and Appendix of Main Modifications on 4 February 2022, each of the three Authorities progressed the Plan to adoption.
- 2.3 North Yorkshire County Council adopted the Plan on 16 February 2022 and North York Moors National Park Authority adopted the plan on 21 March 2022.
- 2.4 The City of York Council agreed to adopt the Minerals and Waste Joint Plan at its Full Council meeting on 27 April 2022.

City of York Local Plan

- 2.5 The City of York Council Local Plan was adopted by Full Council on 27 February 2025.
- 2.6 The Local Plan was submitted to the Secretary of State for independent examination in 2018. Five phases of Examination in Public (EiP) took place between 2019 to 2024. Formal consultation on the proposed modifications to the Plan took place in Spring 2023 with an additional main modifications consultation for Policy H5: Gypsies and Travellers in summer 2024.
- 2.7 The Local Plan was prepared in compliance with Planning and Compulsory Purchase Act (2008, as amended) and the National Planning Policy Framework¹. Consultation on the proposed Main Modifications was compliant with Regulation 19 of the Planning and Compulsory Purchase Act 2004² and the adopted Statement of Community Involvement (2007).
- 2.8 Please refer to Table 2.1a for key milestones up to the recent adoption of the Local Plan.

¹ Under transitional arrangements against NPPF 2012 as per para 241 of the NPPF (2024).

<https://www.gov.uk/government/publications/national-planning-policy-framework--2>

² <https://www.legislation.gov.uk/ukpga/2004/5/section/19>

Future Local Plan plan-making

- 2.9 Work on a revised/ new Local Plan will take place under the new plan making system secured by the Levelling Up and Regeneration Act 2023 (LURA). The NPPF 2024 indicates that provisions for the revised plan-making system, provided for under the LURA, will come into force from 12 March 2025. The LURA still requires authorities to create a timetable for plan making with the details to follow within regulations to be published later this year.
- 2.10 In advance of the new plan-making regulations coming in force, Local Authorities looking to begin a plan under the new system are recommended to use the broad timetable for the new plan-making set out in the July 2023 consultation on the LURA.
- 2.11 The broad timetable proposed in the consultation consists of:
- a 4 month notice period before starting plan making. This would consist of a scoping and early participation stage.
 - The formal plan making stage would run for months 1-23 and consist of visioning, evidence gathering, engagement and submission of the plan.
 - Months 24-30 would then be examination and adoption. It is expected that the examination takes place within the 30 month period.
- 2.12 An indicative timetable for this has been proposed at Table 2.1b. This will be reconsidered when details of the new plan-making system are released.

3 Community Infrastructure Levy (CIL)

- 3.1 Alongside the Local Plan, a draft CIL Charging Schedule has been developed. A formal consultation on the Charging Schedule took place in Spring 2023. A further consultation on the Revised Charging Schedule took place in December 2023 – January 2024. Submission to an independent examiner for examination is anticipated in late Spring 2025³ followed by an independent Examination. Currently, adoption of CIL is proposed for late 2025.
- 3.2 The Planning Act 2008 (as amended)⁴ and the Community Infrastructure Levy (CIL) Regulations 2010 (as amended)⁵ provide the powers for local planning authorities, or “charging authorities”, to choose to develop and charge a CIL on development in their area. It also sets out the legal tests on the use of S106 planning obligations.
- 3.3 Please refer to Table 2.1c for the intended work programme.

³ <https://www.york.gov.uk/CILConsultation2023>

⁴ <https://www.legislation.gov.uk/ukpga/2008/29/contents>

⁵ <https://www.legislation.gov.uk/uksi/2010/948/contents>

Neighbourhood Plans

- 3.4 Neighbourhood Plans offer local communities (via a Neighbourhood Forum or Parish Council) the opportunity to prepare locally specific policies in conformity with the Local Plan. A neighbourhood plan attains the same legal status as the Local Plan once it has been agreed at a referendum and is 'made' by the local planning authority (i.e. brought into legal force following an independent Examination); it becomes part of the Development Plan for the authority.
- 3.5 Neighbourhood Plans are developed in accordance with the Localism Act 2011⁶, Neighbourhood Planning (General) Regulations 2012⁷ and the Neighbourhood Planning (Referendum) Regulations 2012 (as amended)⁸. Under the Town and Country Planning Act 1990 (as amended), the Council has a statutory duty to assist communities in the preparation of neighbourhood development plans and orders and to take plans through a process of examination and referendum.
- 3.6 The current state of Neighbourhood Plans in York in summary is as follows:
- 6 Neighbourhood Plans have been formally 'made':
 - Earswick Neighbourhood Plan – June 2019
 - Huntington Neighbourhood Plan – July 2021
 - Minster Precinct Neighbourhood Plan – June 2022
 - Rufforth and Knapton Neighbourhood Plan – December 2018
 - Strensall with Towthorpe Neighbourhood Plan – June 2023
 - Upper and Nether Poppleton Neighbourhood Plan – October 2017
 - 1 in receipt of an Examiner's Report:
 - Murton Neighbourhood Plan started its examination on 13 January 2025 with the Inspector's Report received on 1 April 2025. Pending Executive's decision to accept the conclusions of the Inspectors report, the Neighbourhood Plan will move to referendum early summer 2025.
 - 3 are currently being progressed by Parish Councils:
 - Copmanthorpe Neighbourhood Plan was submitted in February 2025. Submission consultation is currently ongoing, finishing on 14 May 2025. Examination will follow the close of the consultation.
 - Dunnington and Heslington Neighbourhood Plans are being advanced by their respective Parish Councils. Timeframes are currently being agreed.

⁶ <https://www.legislation.gov.uk/ukpga/2011/20/contents/enacted>

⁷ <https://www.legislation.gov.uk/uksi/2012/637/contents>

⁸ <https://www.legislation.gov.uk/uksi/2012/2031/contents>

- 3.7 Neighbourhood Plans been ‘made’ ahead of the Local Plan worked to ensure strategic conformity to align with the emerging Local Plan; this was addressed through their examination process. Now that the Local Plan is adopted, Officers intend to work with Parish Councils/ Neighbourhood Forums to ensure the policy position is clear and that their policies remain up-to-date. This may require a review of their neighbourhood plan in due course.

Supplementary Planning Documents

- 3.8 Supplementary Planning Documents (SPDs) provide additional advice and guidance on policies contained within the Local Plan.
- 3.9 In September 2024⁹, the Council’s Executive chose to prioritise the production of SPDs to support the implementation of the then, emerging Local Plan, which has subsequently been adopted. Consequently, SPD’s relating to Climate Change, Healthy Places, Gypsy and Traveller Pitch Design, Housing and Green Infrastructure are currently being worked on; please refer to Table 2.1d for the intended work programme.
- 3.10 Where SPD’s are agreed to supplement the Development Plan, [Regulations 11 to 16 of the Town and Country Planning \(Local Planning\) \(England\) Regulations 2012](#) set out the requirements for producing Supplementary Planning Documents.

Statement of Community Involvement

- 3.11 A Statement of Community Involvement (SCI) sets out the processes by which the community will be engaged in consultation on each type of document and at every stage of its preparation. The SCI also sets out how the community will engage in the consideration of major development management decisions.
- 3.12 A decision was made at Executive on 14 March 2024¹⁰ to update the SCI and take the updated SCI out for consultation.
- 3.13 Please refer to Table 2.1e for the intended work programme.

⁹ Executive Decision - Prioritisation of Supplementary Planning Documents:
<https://democracy.york.gov.uk/ieDecisionDetails.aspx?AllId=67703>

¹⁰ Executive Decision - Statement of Community Involvement update
<https://democracy.york.gov.uk/ieDecisionDetails.aspx?AllId=67005>

Table 2.1a Development Plan Document (DPD) Work Programme - Local Plan

| | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | | | | | | | | | | | |
|--|------|------|------|------|------|------|------|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|
| Overall timescale | | | | | | | | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec |
| Submission of the Local Plan | | | | | | | | | | | | | | | | | | | |
| Consultation on evidence base and proposed draft modifications | | | | | | | | | | | | | | | | | | | |
| Phase 1 Hearing Sessions | | | | | | | | | | | | | | | | | | | |
| Inspectors further information requests and response | | | | | | | | | | | | | | | | | | | |
| Consultation on evidence base and proposed draft modifications | | | | | | | | | | | | | | | | | | | |
| Phase 2-4 Hearing Sessions | | | | | | | | | | | | | | | | | | | |
| Consultation on proposed Main Modifications and evidence base | | | | | | | | | | | | | | | | | | | |
| Consultation on Green Belt Matters | | | | | | | | | | | | | | | | | | | |
| Phase 5 Hearing Session | | | | | | | | | | | | | | | | | | | |
| Inspectors' Report | | | | | | | | | | | | | | | | | | | |
| Adoption | | | | | | | | | | | | | | | | | | | |
| Delivery of Local Plan 2017-2033 | | | | | | | | | | | | | | | | | | | |
| Scoping new Local Plan – See Table 2.1b | | | | | | | | | | | | | | | | | | | |
| Stages Complete | | | | | | | | | | | | | | | | | | | |

Table 2.1b Possible timetable for new/ revised Local Plan

| | 2025 | 2026 | | | | | | | | | | | 2027 | | | | | | | | | | | | 2028 | | | | | | | | | | | 2029 | | |
|-----------------------------|------|---------------------------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|------|-----|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|------|-----|-----|-----|-----|-----|-----|-----|-----|------|-----|------|-----|-----|
| | | New plan-making timetable | | | | | | | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | 24 | 25 | 26 | 27 | 28 | 29 | 30 |
| | | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan |
| Local Elections | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Mayoral Elections | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Adopted Local Plan delivery | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Plan review scoping | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Notification | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Plan visioning | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Engagement | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Review comments | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Evidence base | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Drafting Plan | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Engagement | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Review comments | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Submission | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Examination | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Adoption | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

Table 2.1c Work Programme – Community Infrastructure Levy Charging Schedule

| Overall timescale | 2022 | 2023 | 2024 | 2025 | | | | | | | | | | | |
|--|-----------------|------|------|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|
| | | | | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec |
| Draft Charging Schedule preparation | | | | | | | | | | | | | | | |
| Consultation: Draft Charging Schedule | | | | | | | | | | | | | | | |
| Consideration of responses | | | | | | | | | | | | | | | |
| Second Consultation: Revised Draft Charging Schedule | | | | | | | | | | | | | | | |
| Consideration of responses | | | | | | | | | | | | | | | |
| On hold pending Local Plan adoption | | | | | | | | | | | | | | | |
| Review evidence and submission | | | | | | | | | | | | | | | |
| Examination Period | | | | | | | | | | | | | | | |
| Adoption | | | | | | | | | | | | | | | |
| Spending Profile Pipeline preparation & Decision | | | | | | | | | | | | | | | |
| | Stages complete | | | | | | | | | | | | | | |

Table 2.1d Work Programme – Supplementary Planning Documents

| Overall timescale | 2024 | 2025 | | | | | | | | | | | | 2026 | | | | | | | | | | | |
|--|------|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|
| | | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec |
| Climate Change SPD | | | | | | | | | | | | | | | | | | | | | | | | | |
| Preparation of draft | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval for formal consultation (Executive) | | | | | | | | | | | | | | | | | | | | | | | | | |
| Public consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis / consideration of responses | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval and adoption by the Council | | | | | | | | | | | | | | | | | | | | | | | | | |
| Housing SPD | | | | | | | | | | | | | | | | | | | | | | | | | |
| Preparation of draft | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval for formal consultation (Executive) | | | | | | | | | | | | | | | | | | | | | | | | | |
| Public consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis / consideration of responses | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval and adoption by the Council | | | | | | | | | | | | | | | | | | | | | | | | | |
| Health SPD | | | | | | | | | | | | | | | | | | | | | | | | | |
| Preparation of draft | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval for formal consultation (Executive) | | | | | | | | | | | | | | | | | | | | | | | | | |
| Public consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis / consideration of responses | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval and adoption by the Council | | | | | | | | | | | | | | | | | | | | | | | | | |
| Gypsy and Traveller SPD | | | | | | | | | | | | | | | | | | | | | | | | | |
| Preparation of draft | | | | | | | | | | | | | | | | | | | | | | | | | |

| Overall timescale | 2024 | 2025 | | | | | | | | | | | | 2026 | | | | | | | | | | | |
|--|------|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|
| | | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec |
| Approval for formal consultation (executive) | | | | | | | | | | | | | | | | | | | | | | | | | |
| Public consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis / consideration of responses | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval and adoption by the Council | | | | | | | | | | | | | | | | | | | | | | | | | |
| Green Infrastructure SPD | | | | | | | | | | | | | | | | | | | | | | | | | |
| Preparation of draft | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval for formal consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Public consultation | | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis / consideration of responses | | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval and adoption by the Council | | | | | | | | | | | | | | | | | | | | | | | | | |

Table 2.1e Work Programme – Statement of Community Involvement

| Overall Timescale | 2024 | | | | | | | | | | | | 2025 | | | | | | | | | | | |
|-------------------------------------|-----------------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|------|-----|-----|-----|-----|-----|-----|-----|------|-----|-----|-----|
| | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sept | Oct | Nov | Dec |
| Preparation of SCI | | | | | | | | | | | | | | | | | | | | | | | | |
| Approval for consultation | | | | | | | | | | | | | | | | | | | | | | | | |
| On hold pending Local Plan progress | | | | | | | | | | | | | | | | | | | | | | | | |
| Consultation | | | | | | | | | | | | | | | | | | | | | | | | |
| Analysis of consultation | | | | | | | | | | | | | | | | | | | | | | | | |
| Reporting | | | | | | | | | | | | | | | | | | | | | | | | |
| Publication | | | | | | | | | | | | | | | | | | | | | | | | |
| | Stages complete | | | | | | | | | | | | | | | | | | | | | | | |

4 Programme Management and Reporting

Programme Management

- 4.1 The overall management of the Local Plan falls under the Director of City Development with day to day management by the Head of Strategic Planning Policy.

Reporting

- 4.2 Matters relating to the Local Plan, CIL, Neighbourhood Plans and SPDs are usually reported to Council Members via the Local Plan Working Group. This is a formally constituted cross party advisory committee of the Council which meets in public and makes recommendations to the Council's Executive. The Council's Executive is responsible for making decisions relating to the production of the Local Plan, CIL, Neighbourhood Plans and SPDs. Full Council is responsible for agreeing the adoption of the Local Plan.

5 Review

- 5.1 This LDS will be kept under review and updated regularly to reflect changes in timescales or the production of additional documents.

6 Further Information

- 6.1 For further information regarding the LDS or workstreams contained within the LDS, please contact the Strategic Planning Policy Team via the following details:

Email: localplan@york.gov.uk

Phone: 01904 552255

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